COMMITTEE OF THE WHOLE MEETING #CW19-30

DATE:WEDNESDAY, DECEMBER 11, 2019TIME:7:00 PMLOCATION:Council Chambers, City Office

1. CALL TO ORDER

- 2. ACCEPTANCE OF ADDENDUM & ADOPTION OF AGENDA a) Committee of Whole Agenda CW19-30
- 3. PUBLIC HEARING
- 4. DELEGATIONS AND GUESTS
- 5. BUSINESS ARISING FROM DELEGATIONS
- 6. ADOPTION OF THE MINUTES
 - a) Committee of Whole Meeting Minutes #CW19-28
- **7. BUSINESS ARISING FROM THE MINUTES**
 a) Committee of Whole Meeting Minutes #CW19-28
- 8. FINANCIAL AND BUDGET REPORTS

9. SPECIAL MEETING, COMMITTEE, AND DEPARTMENTAL REPORTS

- a) 2020 Regular Council & Committee of Whole Meeting Schedule
- b) 2020 Deputy Mayor Appointments

10. BYLAWS AND POLICIES

a) Single Use Plastics Bylaw #2019-10

11. CORRESPONDENCE

12. PUBLIC QUESTIONS

13. INCAMERA SESSIONa) Legal and HR Related Matters

14. ADJOURNMENT



MINUTES OF COMMITTEE OF WHOLE MEETING CW19-28 of the council of the City of Dawson called for 7:00 PM on Wednesday, November 6, 2019 in the City of Dawson Council Chambers.

PRESENT:	Mayor Councillor Councillor Councillor	Wayne Potoroka Stephen Johnson Bill Kendrick Molly Shore
REGRETS:	Councillor	Natasha Ayoub
ALSO PRESENT:	CAO EA CDO	Cory Bellmore Heather Favron Clarissa Huffman

Agenda Item: Call to Order

The Chair, Wayne Potoroka called the meeting to order at 7:00 p.m.

Agenda Item: Agenda

CW19-28-01 Moved by Mayor Potoroka, seconded by Councillor Johnson that the agenda for committee of the whole meeting #CW19-28 be accepted as presented. Carried 4-0

Agenda Item: Public Hearing

a) Consolidation Application RE: Lots 1 & 2, Block 7, Day Addition

The Chair called for submissions. The Chair called for submissions a second time. The Chair called for submissions a third and final time, and hearing none declared the Public Hearing closed.

Agenda Item: Adoption of the Minutes

- a) Committee of Whole Meeting Minutes CW19-26 of October 23, 2019
- **CW19-28-02** Moved by Councillor Shore, seconded by Councillor Kendrick that the minutes of committee of the whole meeting #CW19-26 of October 23, 2019 be accepted as presented. Carried 4-0

Agenda Item: Business Arising from the Minutes

Page 2: Committee requested an update regarding contacting Property Assessment. The CAO informed the committee that Property Assessment provided a two-sheet explanation on assessments and they will also be including an insert with the assessment notices going out late this year.

Page 3: In regards to the land disposition in Callison Industrial subdivision, the committee noted the YESAB process has been extended a draft letter has been circulated to council for comment.

The committee recommended council ask Administration to review the budget to see if any funds are available for purchasing local art for the city offices.

Agenda Item: Special Meeting, Committee, and Departmental Reports

a) Request for Decision RE: Council Appointments

CW19-28-03 Moved by Mayor Potoroka, seconded by Councillor Johnson that Committee of the Whole forwards the following recommendation to council that council hereby Appoint / reappoint Councillor Kendrick as council's representative for the Klondike Visitors Association (KVA) Board for a one-year term. Appoint / reappoint Councillor Shore as council's representative for the Association of Yukon Communities (AYC) Board for a one-year term. Reappoints Colm Cairns as council's appointee for the Klondike Development Organization Board. Carried 4-0

- b) Request for Decision RE: Official Community Plan Amendment Application #18-140 & Zoning Bylaw Amendment Application #18-141
- **CW19-28-04** Moved by Councillor Johnson, seconded by Councillor Shore that committee of whole recommend council:

1. Not forward areas 1, 2, or 3 for amendment.

2. Forward area 4 for first reading of a bylaw to amend from Future Planning to Industrial.

3. Forward area 5 for first reading of a bylaw to amend from Parks and Greenspace to Industrial.

4. Recommendation 2 and 3 are subject to the following conditions:

4.1. Prior to third and final reading of an OCP or ZBL amendment, a legal agreement between the City of Dawson and the proponent shall be ratified indicating that subsurface rights to Areas 4 and 5 will be relinquished on or before August 2, 2027. Carried 4-0

Agenda Item: Bylaws and Policies

- a) Official Community Plan Bylaw #2018-18 & Zoning Bylaw #2018-19 RE: Annual Review
- **CW19-28-05** Moved by Mayor Potoroka, seconded by Councillor Shore that committee of whole recommends 1.1 an Official Community Plan (OCP) amendment be forwarded to Council for first reading, as outlined in the report presented.

1.2. a Zoning Bylaw (ZBL) Amendment be forwarded to Council for first reading, as outlined in the report presented. Carried 3-1

- b) Heritage Bylaw #2019-04
- **CW19-28-06** Moved by Councillor Shore, seconded by Councillor Kendrick that committee of whole forwards the Heritage Bylaw to council with a recommendation to proceed with third and final reading. Carried 4-0

Agenda Item: In Camera Session

- **CW19-28-07** Moved by Mayor Potoroka, seconded by Councillor Johnson that committee of the whole move into a closed session for the purposes of discussing a land related matter as authorized by section 213 (3) of the Municipal Act. Carried 4-0
- **CW19-28-08** Moved by Mayor Potoroka, seconded by Councillor Shore that committee of the whole reverts to an open session of committee of the whole and proceeds with the agenda. Carried 4-0
- **CW19-28-09** Moved by Mayor Potoroka, seconded by Councillor Shore that committee of the whole recommends council

1. Not forward a Land Sale Bylaw disposing of W ½ Lot 10, Block LI, Ladue Estate to first reading.

2. Forward a recommendation to Council providing subdivision authority for a boundary adjustment for Lots 8 and 9, Block LI, Ladue Estate as detailed in Scenario 2.1 of the report presented, subject to the following conditions:

2.1. The proponent submits a subdivision application for a boundary adjustment and the appropriate fee.

2.2. The proponent submits a Zoning Bylaw Amendment application and the appropriate fee for a site-specific zoning bylaw amendment as detailed in Option 1.1 of this report.2.3. The proponent submits access and parking details for both lots to the satisfaction of the CDO and the Public Works Superintendent.

2.4. The applicant submits a Stormwater Management Plan to the satisfaction of the CDO and the Public Works Superintendent.

2.5. The applicant submits a plan of subdivision completed by a certified lands surveyor drawn in conformity with the approval, including a 1.52 metre interior side-yard setback.2.6. The applicant shall, on approval of the subdivision plan by the City of Dawson, take all necessary steps to enable the registrar under the Land Titles Act to register the plan of subdivision.

2.7. The subdivision plan will not be approved by the City of Dawson until third and final reading of the Zoning Bylaw Amendment. Carried 4-0

Agenda Item: Adjournment

CW19-28-10 Moved by Councillor Shore, seconded by Mayor Potoroka that committee of the whole meeting CW19-28 be adjourned at 9:16 p.m. with the next regular meeting of committee of the whole being November 27, 2019. Carried 4-0

THE MINUTES OF COMMITTEE OF WHOLE MEETING CW19-28 WERE APPROVED BY COMMITTEE OF WHOLE RESOLUTION #CW19-___ AT COMMITTEE OF WHOLE MEETING CW19-__ OF NOVEMBER 27, 2019.

Wayne Potoroka, Chair

Cory Bellmore, CAO

COUNCIL AND COMMITTEE OF WHOLE MEETING SUMMARY

			2019			2018			2017	2016	2015	2014	2013	2012	2011
# OF MEETINGS	Regular	Special	Total	Regular	Special	Total	Regular	Special				TOTAL	TOTAL		
Council	21	4	25	16	19	35	18	13	31	42	29	42	34	30	34
COW	18	12	30	17	14	31	15	7	22	20	20	17	22	4	0
TOTALS	39	16	55	33	33	66	33	20	53	62	49	59	56	34	34

7 out of the 14 Special CoW meetings were evening

			2019			2018			2017
MEETING TIME	Regular	Special	Total	Regular	Special	Total	Regular	Special	Total
Council	37:05*	2:08	39:13	25:43	13:26	39:09	29:14	8:45	37:59
cow	51:20*	23:45	75:05	43:41	19:43	63:24	37:13	10:17	47:30
TOTALS	88:25*	25:53	114:18	69:24	33:09	102:33	18:27	19:02	85:29

(#hrs:#min)

**does not include meeting time for Dec 11 COW and Dec 18 Council

2020 REGULAR COUNCIL & COMMITTEE OF WHOLE MEETNGS

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Deputy Mayor Appointments				
	January to March			
April to June				
	July to September			
	October to December			

Council Meeting



2019 REGULAR COUNCIL & COMMITTEE OF WHOLE MEETNGS

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Deputy Mayor Appointments				
Councillor Shore	January to March			
Councillor Johnson	April to June			
Councillor Kendrick	July to September			
Councillor Ayoub	October to December			

Council Meeting

Committee of Whole



Single Use Plastics Bylaw

Bylaw No. 2019-10

WHEREAS section 265 of the *Municipal Act*, RSY 2002, c. 154, and amendments thereto, provides that a council may pass bylaws for municipal purposes respecting

- (a) Nuisance, unsightly property, noise and pollution and waste in or on public or private property;
- (b) Businesses, business activities and persons engage in business and the enforcement of bylaws

THEREFORE, pursuant to the provisions of the *Municipal Act* of the Yukon, the council of the City of Dawson, in open meeting assembled, **ENACT AS FOLLOWS**:

PART I - INTERPRETATION

- 1.00 Short Title
- 1.02 This bylaw may be cited as the *Single Use Plastics Bylaw*.

2.00 Purpose

- 2.01 The purpose of this bylaw is
 - (a) to regulate the business use of single use plastics to reduce the creation of waste and associated municipal costs,
 - (b) to better steward municipal property, including sewers, streets and parks, and
 - (c) to promote responsible and sustainable business practices that are consistent with the values of the community.



Single Use Plastics Bylaw

Bylaw No. 2019-10

Table of Contents

PART I - INTERPRETATION1
1.00 Short Title
2.00 Purpose
3.00 Definitions
PART II – APPLICATION
4.00 Checkout Bag Regulation4
5.00 Exemptions
6.00 Offence
7.00 Penalties6
PART III – FORCE AND EFFECT
8.00 Severability7
9.00 Bylaw Repealed Error! Bookmark not defined.
10.00 Enactment7
11.00 Bylaw Readings7
PART IV – APPENDIX (APPENDICES)8



Single Use Plastics Bylaw

Bylaw No. 2019-10

3.00 Definitions

- 3.01 In this Bylaw:
 - (a) Unless expressly provided for elsewhere within this bylaw the provisions of the *Interpretations Act,* RSY 2002, c. 125, shall apply;
 - (b) "Bylaw Enforcement Officer" means a person employed by the City of Dawson to enforce bylaws;
 - (c) "business" means
 - I. any commercial, merchandising, or industrial activity or undertaking, or
 - II. any profession, trade, occupation, calling or employment, or
 - III. any activity providing goods or services for the purpose of gain or profit.
 - (d) "checkout bag" means:
 - I. any bag intended to be used by a customer for the purpose of transporting items purchased or received by the customer from the business providing the bag; or
 - II. bags used to package take-out or delivery of food and includes Paper Bags, Plastic Bags, or Reusable Bags;
 - (e) "CAO" means the Chief Administrative Officer for the City of Dawson;
 - (f) "city" means the City of Dawson;
 - (g) "council" means the Council of the City of Dawson.
 - (h) "paper bag" means a bag made out of paper and containing at least 40% postconsumer recycled paper content, and displays the words "recyclable" and "made from 40% post-consumer recycled content" or other applicable amount on the outside of the bag but does not include a Small Paper Bag;
 - (i) "plastic drinking straw" means a tube made of plastic, including biodegradable or compostable plastics, used to transfer a beverage from a container to the mouth of the individual drinking the beverage by suction;
 - (j) "plastic utensils" means cutlery made of plastic provided with the intention of a single use to consume food



Single Use Plastics Bylaw

Bylaw No. 2019-10

- (k) "plastic bag" means any bag made with plastic, including biodegradable plastic or compostable plastic, but does not include a Reusable Bag;
- (I) "polystyrene foam containers" means single use containers intended to transport prepared food and beverages as a takeout container
- (m) "reusable bag" means a bag with handles that is for the purpose of transporting items purchased by the customer from a Business and is
 (a) designed and manufactured to be capable of at least 100 uses; and
 (b) primarily made of cloth or other washable fabric;
- (k) "small paper bag" means any bag means any bag made out of paper that is less than 15 centimeters by 20 centimeters when flat.

PART II - APPLICATION

4.00 Checkout Bag Regulation

- 4.01 Except as provided in the Bylaw, no Business shall provide a customer with any of the following items;
 - (a) Checkout Bag
 - (b) Plastic Drinking Straw
 - (c) Plastic utensils
 - (d) Polystyrene foam take out containers or cups
- 4.02 A Business may provide a Checkout Bag to a customer only if:
 - (a) The customer is first asked whether they need a bag;
 - (b) The bag provided is a Paper Bag or a Reusable Bag
- 4.03 For certainty, no Business may;
 - (a) Sell or provide to a customer a Plastic Bag;
- 4.04 No Business shall deny or discourage the use by a customer of their own Checkout Bag for the purpose of transporting items purchased or received by the customer from the Business or discourage the use of the customers own plastic drinking straw.
- 4.05 A Business may provide a Checkout Bag if:
 - (a) the Business meets the requirements of section 4.02;
 - (b) the bag has already been used by a customer; and;

Page 4 of 8



Single Use Plastics Bylaw

Bylaw No. 2019-10

(c) the bag has been returned to the Business for the purpose of being re used by another customers

- 4.06 A Business may provide a plastic drinking straw if:
 - (a) For accessibility reasons, the customer requires a straw to consume a beverage and would not be able to if they were not provided a straw.
 - (b) The beverage being provided is such that it could not reasonably be consumed by means other than a straw.

5.00 Exemptions

- 5.01 Section 4.00 does not apply to Small Paper Bags or Plastic Bags used to:
 - (a) Package loose bulk items such as fruit, vegetables, nuts, grains, or candy;
 - (b) Package loose small hardware items such as nails and bolts;
 - (c) Contain or wrap frozen foods, meat, poultry, or fish, whether pre-packaged or not;
 - (d) Wrap flowers or potted plants;
 - (e) Protect prepared foods or bakery goods that are not pre-packaged;
 - (f) Contain prescription drugs received from a pharmacy;
 - (g) Protect newspapers or other printed material intended to be left outdoors
- 5.02 Section 4.00 does not limit or restrict the sale of bags, including Plastic Bags, intended for use at the customer's home or business, provided that they are sold in packages or multiple bags
- 5.03 Section 4.00 does not limit or restrict the sale of Plastic Drinking Straws intended for use in the customer's home, provided they are sold in packages of multiple straws.

6.00 Offence

- 6.01 A person who commits an offence and is subject to the penalties imposed by this Bylaw if that person,
 - (a) Contravenes a provision of the Bylaw, or;
 - (b) Consents to, allows, or permits an act or thing to be done contrary to this Bylaw,
- 6.02 Each instance that a contravention of a provision of the Bylaw occurs and each day that a contravention continues shall constitute a separate offence.



Single Use Plastics Bylaw

Bylaw No. 2019-10

7.00 Penalties

7.01 Any person who fails to comply with the requirements of this bylaw commits an offence and is liable, upon summary conviction, to:
(a) a voluntary fine under section 20 of the Summary Convictions Act, issued in respect of an offence specified in Appendix "A" attached hereto and forming part of this bylaw;

(b) a fine not less than five hundred dollars (\$500.00) where proceedings are commenced pursuant to the Summary Convictions Act of the Yukon.



Single Use Plastics Bylaw

Bylaw No. 2019-10

PART III – FORCE AND EFFECT

8.00 Severability

8.02 If any section, subsection, sentence, clause or phrase of this bylaw is for any reason held to be invalid by the decision of a court of competent jurisdiction, the invalid portion shall be severed and the part that is invalid shall not affect the validity of the remainder unless the court makes an order to the contrary.

9.00 Enactment

9.01 This bylaw shall come into force June 1, 2020.

10.00 Bylaw Readings

Readings	Date of Reading
FIRST	October 7, 2019
SECOND	
THIRD and FINAL	

Wayne Potoroka, Mayor

Presiding Officer

Cory Bellmore, CAO Chief Administrative Officer



Single Use Plastics Bylaw

Bylaw No. 2019-10

PART IV – APPENDIX (APPENDICES)

Appendix A – Voluntary Fines

Authority	Ticket Description	Fine – 1 st	Fine – 2 nd and
		Offence	each
			subsequent
			offence
4.01	Providing a checkout bag or plastic	\$75	\$150
	drinking straw or plastic utensils to a		
	customer except as provided in this		
	bylaw		
4.02 (a)	Providing a checkout bag or plastic	\$75	\$150
	drinking straw or plastic utensils without		
	asking whether a customer wants one		
4.02 (b)	Providing a checkout bag that is not a	\$75	\$150
	paper bag or reusable bag		
4.03	Selling or providing a plastic bag	\$75	\$150
4.04	Discouraging the use of a customer's	\$75	\$150
	own reusable bag or plastic drinking		
	straw or utensils		

City of Dawson





Single Use Plastics-Reducing Waste & Costs Listening to Impacted Businesses

A new bylaw will prohibit the use of most single use plastics in Dawson.

Join us to learn more and explore alternatives together.

Two sessions are offered: Wednesday, November 27, 5:00 to 7:00 PM Thursday November 28, 12:00 to 1:00 PM For further information contact: Cory Bellmore, CAO 993-7400 or CAO@cityofdawson.ca

PROPOSED BYLAW 2019-10 SINGLE USE PLASTICS BYLAW

Listening to Impacted Businesses

November 2019

ENGAGEMENT PARTICIPATION

Two distinct avenues for participation were provided to all businesses with a City of Dawson business license and promoted by direct email:

- 1. Online survey from email link (44 responses)
- 2. Two public workshops at Downtown Hotel:
 - Evening 5-7pm on November 27 (12 attendees)
 - Lunchtime 12-1pm on November 28 (6 attendees)

Attendees included the largest grocery stores and several large hotels and restaurants. From consultant experience, this is a better-then-average response rate and can be considered a healthy engagement in excess of expectations for this subject.

WHAT WE HEARD

Generally, business expressed a high degree of support for the purpose of the bylaw and its scope. 'It is time' was a common thread and a significant number feel the proposal is a bare minimum and that Council should, now or very soon, be reaching further in its aspirations to reduce waste.

Many businesses are already largely in compliance with the bylaw and using alternatives. The main 'asks' of Council in implementing the bylaw were:

- Adequate notice to source alternatives and use current inventory (up to 2 months suggested)
- Clear identification and articulation of prohibited/permitted materials e.g. biodegradable plastics
- Public education and business information campaigns re: sources of permitted alternatives

Q1: Does your business use other types of single use plastics that could be included in our bylaw?

Many respondents feel that the bylaw is a good start, in keeping with the limited jurisdiction of a Yukon municipality, but that City of Dawson should next liaise with senior governments and advocate for further measures to reduce plastic and waste in packaging that comprises so much more of the overall stream than the items included in the bylaw. P.E.I was provided as an example of a province that has moved a long way at the provincial level where laws can be made stronger and more effective. Generally, businesses are seeking further clarity on the prohibition (or not) of specific items they use, for example:

- 'Biodegradable'/'Compostable' plastics and cellulose
- Water bottles
- Plastic takeout containers and cups why only polystyrene? Will pre-made meals from stores be included as these clearly compete with take-out restaurants?
- 'Waxed' materials, especially typical coffee cups
- Single use produce bags
- Garbage bags and plastic storage bags

It was suggested there should be a clear process for a business to 'apply' to the City for ruling on if a proposed material would be prohibited under bylaw or not before purchases are made, as blended materials and alternatives on the market increasingly sit in 'gray' areas

Q2: Are there further exemptions we should consider to ensure the safe and proper provision of goods to your customers?

The sense is that the bylaw prohibitions are the bare minimum and Council should consider pushing further and minimizing exemptions, not adding to them, if not now then within 1-2 years. Exemptions for small plastic bags in the listed circumstances may sow public confusion and attempts to circumvent the bylaw. Exempting the use of individual bags for loose vegetables and fruit was repeatedly identified as inconsistent with the purpose of the bylaw – customers may have 10 of these bags but are then not allowed a checkout bag. However:

- "Made in Yukon" branded bags are highly valued and largely removed from the community by visitors can they be exempted for 1 year while the provider is educated to move to an alternative material by 2021 tourist season?
- Biodegradable 'plastic' bags i.e. those made of corn or other vegetation matter should be exempt
- Straws required by those with disabilities

Clear definitions and policy on the use of so-called 'biodegradable' plastics and other similarly environmentallyfriendly branded products, use of which may not in fact serve the purpose of the bylaw should be addressed. A body of opinion stated that these are no improvement on 'regular' plastic.

It was suggested that a broader exemption could be used to allow for use of plastic where it could be shown to be required in order to comply with public health and/or food hygiene laws (e.g. cooked chickens).

Q3 Are there any specific timetable challenges to your business we should consider?

If this is coming, let's get on with it, adjust and move on - 'Do it now' and 'ASAP' were frequently heard. That said, many businesses have inventory that should be used, or it will just be placed in the landfill or recycling anyway, only adding to waste. Other businesses will require lead time to source alternatives:

- Two months notice from date of passing to effective date was felt reasonable so final bylaw should be in place by March at latest to help the summer tourist season
- Lenience was requested for use of reasonable inventory purchased prior to the date of passing the bylaw (not the implementation date)

Q4 Are you successfully using alternatives?

Generally, it was established that there are sustainable alternatives to all the plastics to be prohibited although some may be harder to source, especially 'locally'. One organization noted they are evaluated by a key funder for 'local' purchasing so sourcing an alternative from outside the Yukon may conflict with this. Interim assistance from City of Dawson in liaising with this funder may be helpful. Businesses shared their use of alternative supplies, materials and practices to help others move forward with waste reduction, sustainability and proposed bylaw compliance. It was suggested that City of Dawson could assist implementation by producing or funding educational materials to assist businesses and the public in understanding the bylaw, its purpose and sourcing appropriate alternatives, including:

- Paper and compostable bags
- Paper/cardboard compostable takeout containers
- Compostable teabags, coffee pods, drinking cups and glasses
- Offering reusable bags, takeout containers, coffee cups and straws for sale
- Co-operative bulk purchase and sale of community branded reusable bags for drop boxes
- Using paper straws but only upon request eliminated unnecessary stir sticks

The biggest challenges for alternatives for which research and information could be provided are:

- Cardboard (food) boxes will soon be banned from re-use due to health risks of cross-contamination
- Options for compostable utensils
- Take-out containers that require 'Foodsafe' materials for safety (e.g. cooked chicken)
- Re-usable produce bags (not just checkout bags)

Q5 Is there anything else you can tell us to help us reduce single-use plastic waste?

There is considerable support for the bylaw and moving further and faster with improved waste management practices and community sustainability. Notable suggestions included:

- Do all you can! People will adapt!
- Just ban all single use plastic! Legislation is the best way (maybe the only way) to reduce the plastic. A volunteer system won't be sustainable. People will very quickly remember to bring their own bags, to-go containers and learn to wrap food in different ways
- 'Change the habit' include public consumer education for their role in reducing consumption and waste so not all onus on business. The initiative should be promoted as eco-friendly not anti-plastic.
- Include tourist education on websites and in Whitehorse VIC so our visitors know what to expect and why before they arrive and are not upset
- User fees for general waste pickup but make recycling pickup free
- City needs an actual compost system, with home pick up, to help divert waste.
- Support and fund programs to make reusable bags from old free store T-shirts etc.
- City should show how this bylaw fits within the 'bigger plan' of waste management so it is not seen as the end of the story, or a 'magic bullet'.

One respondent noted the importance of City of Dawson leadership and signalling - ceasing the use of other single use plastics and other wasteful materials such as: balloons, plastic drinking cups, paper plates, seasonal decorations, etc. when planning celebrations and events. Grocery bags and straws are not the only wasteful disposables in regular use in the community.